Planning for Climate & Health Impacts in Northwest Minnesota

Emergency Management Considerations for HSEM Region 3

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ABOUT THE REGIONAL PROFILE

EXTREME WEATHER IS A FAMILIAR CONCERN FOR MINNESOTANS

While experience has helped Minnesotans adapt to historical weather patterns, climate change trends are pushing us to adapt even further to weather patterns and extreme events that pose major threats to our health, homes, environment, and livelihood. Over 50 years of storm data on record document that Minnesota has experienced an increase in the number and strength of weather-related natural disasters, particularly those related to rising temperatures and heavy downpours. These events cost our state millions in property loss, damaged infrastructure, disrupted business, medical care and support services, and put residents and responders at risk. Understanding how our weather is changing now and into the future will help planners and decision-makers in emergency management and supporting fields extend our progress in climate adaptation and lead to more resilient communities.

PUTTING CLIMATE CHANGE INTO CONTEXT

Sometimes, climate change and extreme weather events and the impact on our communities appear distant and abstract. That is why the Minnesota Department of Health’s Minnesota Climate & Health Program teamed up with state and local emergency management and preparedness professionals as well as state climatologists to develop a custom climate profile for each of the six Homeland Security and Emergency Management (HSEM) regions across the state. Each regional profile includes a description of climate change trends along with a summary of climate projection data to illustrate these trends. Regional climate data are presented alongside population projection data, as it’s important to consider both our climate future and population future as we plan to minimize risk and build resilience against climate impacts.

Additionally, each regional profile provides a local case study, a “focusing event,” to illustrate the links between extreme weather and natural disasters and what climate projection data can (and cannot) signify for similar events in the future. Each case study features a recent natural disaster that impacted the HSEM region and provides a comparison between temperature and precipitation measures related to that event alongside historical baseline trends and future projection estimates. Taken together, the six HSEM regional profiles provide an extensive overview of climate change trends for Minnesota and describe the potential impact of these trends for emergency management and preparedness professionals and their partners.

FOR MORE INFORMATION

A long form report, including all six profiles, individual county data, and a more comprehensive description of climate change trends and supporting research will be available at:

Minnesota Climate & Health Planning Tools & Data (www.health.state.mn.us/divs/climatechange/data.html)
REGION 3 OVERVIEW

REGION 3: Northwest Minnesota

COUNTIES

- Becker
- Beltrami
- Clay
- Clearwater
- Hubbard
- Kittson
- Lake of the Woods
- Mahnomen
- Marshall
- Norman
- Pennington
- Polk
- Red Lake
- Roseau

HSEM REGIONAL PROGRAM COORDINATOR:
Heather Winkleblack
218-766-2301
heather.winkleblack@state.mn.us

MINNESOTA CLIMATE & POPULATION TRENDS

OUR KNOWLEDGE OF CLIMATE CHANGE IS EXPANDING RAPIDLY

Climate records show that across the Midwest and here in Minnesota we are experiencing an increase in warmer, wetter conditions as well as an increase in extreme weather events and related natural disasters. Experts expect these conditions to continue well into the future. By mid-century, Minnesotans can expect much warmer winters, more severe summer heat waves, a higher frequency of very heavy rain events and a higher frequency of late growing season drought conditions.

Many communities in Minnesota rely on economies rooted in agriculture and outdoor recreation, such as wintertime tourism, including snowmobiling, ice fishing, and skiing. Future climate conditions may stress agricultural economies by delaying planting and fieldwork, increasing disease and pest pressure, and reducing crop yields due to cycles of flooding and dry spells. Rapidly warming winter temperatures will turn snowfall into rain and reduce the depth and timing of lake ice cover, affecting winter recreation.

Extreme rainfall events will increase flood risk, particularly in floodplain areas, disrupting transportation and utility service, and damaging property and infrastructure. In addition, surface runoff may lead to soil erosion, lake pollution, and reduced drinking water quality. Nutrient runoff in particular, along with warmer temperatures, are likely to contribute to a larger occurrence of harmful algal blooms on waters, many valued for recreation. Changing climate conditions are likely to strain the viability of native species, including popular recreational fish, invite encroachment by invasive species, and increase the geographic range and types of ticks and mosquitoes.

Some of these trends are evident in the current climate projection data that are available. However, because these data are often averaged or summarized for large areas over large time periods, they can mask the local peaks in temperature and precipitation that can trigger disasters. Until more finely-scaled climate projection data become available to Minnesota planners and decision-makers, the current data still remain useful for exploring the future ahead and establishing a baseline understanding of what our weather challenges may be moving forward.
REGION 3 CLIMATE PROFILE

Use the following information on temperature, precipitation, and vulnerable populations to help plan for future weather-related incidents.

TEMPERATURE

There has been an increase in winter and summer temperatures. Our average winter lows are rising rapidly, and our coldest days of winter are now warmer than we have ever recorded. In fact, Minnesota winters are warming nearly 13 times faster than our summers. The continued rise in winter temperatures will result in less snow pack, which will increase chances for grassland/wildfires as well as drought. The warmer winter temperatures will also have major consequences for our ecosystems, including native and invasive species, whose growth, migration, and reproduction are tied to climate cues. The increase in Lyme disease across Minnesota is also likely influenced in part by the loss of our historical winters, due to a longer life-cycle period for ticks. Freeze-thaw cycles are likely to increase as well, damaging roads, power lines, and causing hazardous travel conditions. By mid-century our average summer highs will also see a substantial rise, coupled with an increase in more severe, prolonged heat waves that can contribute to drought and wildfires and pose a serious health threat, particularly to children and seniors. Here are temperature trends for HSEM Region 3:

<table>
<thead>
<tr>
<th></th>
<th>1981-2010</th>
<th>2050-2075</th>
<th>Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Average Summer Maximum</td>
<td>78.6 °F</td>
<td>86.0 °F</td>
<td>+7.4 °F</td>
</tr>
<tr>
<td>Average Winter Minimum</td>
<td>-0.8 °F</td>
<td>9.4 °F</td>
<td>+10.2 °F</td>
</tr>
</tbody>
</table>

PRECIPITATION

There has been an increase in total average as well as heavy precipitation events, with longer periods of intervening dry spells. Our historical rainfall patterns have changed substantially, giving rise to larger, more frequent heavy downpours. Minnesota’s high-density rain gauge network has captured a nearly four-fold increase in “mega-rain” events just since the year 2000, compared to the previous three decades. Extreme rainfall events increase the probability of disaster-level flooding. However, there is also an increased probability that by mid-century heavy downpours will be separated in time by longer dry spells, particularly during the late growing season. Over the past century, the Midwest hasn’t experienced a significant change in drought duration. However, the average number of days without precipitation is projected to increase in the future, leading Minnesota climate experts to state with moderate-to-high confidence that drought severity, coverage, and duration are likely to increase in the state. Modeling future precipitation amounts and patterns is less straight-forward compared to temperature. Some climate models do a better job than others representing rainfall for the Midwest, and available data sources only provide average estimates on a monthly scale, masking the spikes in extremes that trigger flood and drought disasters. Trend data provided here for HSEM Region 3 are summarized for early summer, when historically Minnesota receives most of its rainfall, and for early fall when rainfall scarcity may threaten crop harvests and local agricultural economies:

<table>
<thead>
<tr>
<th></th>
<th>1981-2010</th>
<th>2050-2075</th>
<th>Change</th>
</tr>
</thead>
<tbody>
<tr>
<td>Average Early Summer</td>
<td>3.8”</td>
<td>4.3”</td>
<td>+0.5”</td>
</tr>
<tr>
<td>Precipitation for HSEM</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Region 3</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Average Early Fall</td>
<td>2.4”</td>
<td>2.1”</td>
<td>-0.3”</td>
</tr>
<tr>
<td>Precipitation for HSEM</td>
<td></td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
VULNERABLE POPULATIONS

There has been an increase in the older adult population. Extreme weather events cause a range of health impacts and disruptions that vary across population groups. The vulnerability of a group is a function of its sensitivity to a hazard, exposure to risks, and capacity for responding or coping with the impacts. Children and older adults are often identified as groups vulnerable to climate change threats, including extreme weather and natural disasters. For example, physiologically these groups have a lower capacity to tolerate extreme heat and are often dependent on others for transportation to cooling centers. These groups are also often critically dependent on others during a disaster, such as needing help to evacuate during a flood or wildfire, or to find alternative housing if displaced. Planning for the specific needs of vulnerable populations strengthens local efforts to reduce the impact of extreme weather-related events. Population trend data provided here for HSEM Region 3 are intended to highlight the changes in two key demographic groups for the region, but planners and managers should also consider future changes in other populations of concern, such as those with low incomes, immigrant groups, indigenous peoples, persons with disabilities, or vulnerable occupational groups (such as outdoor workers):

<table>
<thead>
<tr>
<th>Childhood Population (0-14) Projection Estimates for HSEM Region 3</th>
<th>Elder Population (65+) Projection Estimates for HSEM Region 3</th>
</tr>
</thead>
<tbody>
<tr>
<td>2015</td>
<td>52,279</td>
</tr>
<tr>
<td>2015</td>
<td>46,182</td>
</tr>
</tbody>
</table>

REGION 3 CASE STUDY

The following case study is intended to illustrate the links between climate and weather and natural disasters. The case study demonstrates how a previous weather-related event (i.e., severe drought) impacted important economic drivers, environmental resources, and population health. Then, the Climate Projection Data section compares weather data from the case study with baseline and projected weather data to show the possibilities of future disaster events. This case study highlights the relevancy of climate projection data for understanding future climate and weather risks in Minnesota.

**EVENT: DROUGHT**

**DATE: 2012**

Fall 2011 precipitation totals ranked among the driest fall seasons on record. As a result, Minnesota was on the northern edge of a devastating drought that impacted much of the Midwest during the 2012 growing season. To enable disaster relief support, the federal government through the U.S. Department of Agriculture (USDA), declared 75 MN counties disaster areas, mainly in northwest and far southeast Minnesota. Conditions for the drought evolved over many months.

Nearly every Minnesota county was undergoing some level of drought.

Signs of spring appeared 3-4 weeks earlier than average.

Precipitation totals were the lowest on record, a “flash drought” was declared.

83% of Minnesota’s landscape was undergoing extreme drought.

**OCTOBER 2011**  **MARCH 2012**  **JULY 2012**  **NOVEMBER 2012**
REGION 3 CASE STUDY: KEY IMPACTS

It is nearly impossible to capture all the various impacts from a natural disaster. These impacts broadly include costly infrastructure damage, disrupted utility service, prolonged work and school absences, acute physical injury, and persistent strains on mental health, on scales ranging from the community to the household to the individual.

The extensive damage experienced by Minnesota from the 2012 drought is difficult to capture in a single cost estimate. Considered the most extensive drought to impact the U.S. since the 1930s, the 2012 drought was estimated to have cost affected states together approximately 33 billion dollars, including revenue loss from crop failure.

The following are just a few examples of the adverse impacts on HSEM Region 3 communities from the 2012 drought:

**AGRICULTURE LOSSES:** Crop yields in Northwest and Southwest Minnesota were 10-20 percent below expected yields.

**WATER LEVELS:** Water levels fell in response to dry, hot weather. Unusually warm lake water temperatures were also deemed responsible for some fish kills. The U.S. Geological Survey (USGS) and Minnesota Department of Natural Resources (MNDNR) reported extremely low stream discharge values in late September, in some cases approaching the lowest on record.

**WILDFIRE:** Numerous wildfires emerged in part from widespread drought conditions, including eight fires in Roseau County and an especially large fire near Red Lake. At least 16 local fire departments and state and federal fire crews were mobilized to fight the fires, yet at least 55,000 acres were burned and a number of homes and outbuildings were lost.

**PERMIT SUSPENSION:** To safeguard water availability, the MNDNR suspended 16 surface water appropriation permits across the state, including a mining operation, golf courses, a sugar processing plant, and other public and private sector entities. By the end of October, roughly 50 surface water appropriation permits had been suspended by the MNDNR.

**DEPLETED WELL WATER:** A number of complaints were filed with the state when private wells went dry. Neighboring production wells were suspected of amplifying the problems related to the drought.

**STRicter REGulations:** For the first time, Minnesota state regulators plan to experiment with stricter rules that will require some local communities to allocate water.

![U.S. Drought Conditions for September 2012 based on Palmer Z Index (NOAA, 2012)](image-url)
The 2012 drought was estimated to have cost affected states together approximately 33 billion dollars, including revenue loss from crop failure.
CLIMATE PROJECTION DATA

Following are visual representations of climate projection data for Region 3. Data for all counties included in Region 3 were averaged to derive regional estimates. (Data for individual counties are available in the long-form report.) The graphs below compare future temperature and precipitation projection data (in yellow) with a historical climate baseline (in blue) and climate measures from the regional case study event (in green). Because preceding conditions can influence a disaster event, data from January through September are provided to underscore the cumulative growth of peak drought.

**LEGEND**
- **Historical:** 1981-2010
- **Case Study:** 2012 drought
- **Projected:** 2050-2074

**Maximum Temperature**
Trend comparison to 2012 drought data

<table>
<thead>
<tr>
<th></th>
<th>January</th>
<th>February</th>
<th>March</th>
<th>April</th>
<th>May</th>
<th>June</th>
<th>July</th>
<th>August</th>
<th>September</th>
</tr>
</thead>
<tbody>
<tr>
<td>Historical</td>
<td>14.9</td>
<td>22.6</td>
<td>34.4</td>
<td>52.3</td>
<td>67.3</td>
<td>75.9</td>
<td>80.6</td>
<td>79.4</td>
<td>68.6</td>
</tr>
<tr>
<td>Case Study</td>
<td>24.4</td>
<td>28.2</td>
<td>49.3</td>
<td>56.9</td>
<td>69.4</td>
<td>78.2</td>
<td>85.6</td>
<td>79.7</td>
<td>70.8</td>
</tr>
<tr>
<td>Projected</td>
<td>22.3</td>
<td>29.8</td>
<td>41.7</td>
<td>58.2</td>
<td>72.6</td>
<td>82.1</td>
<td>88.5</td>
<td>87.4</td>
<td>76.0</td>
</tr>
</tbody>
</table>
Minimum Temperature
Trend comparison to 2012 drought data

<table>
<thead>
<tr>
<th></th>
<th>January</th>
<th>February</th>
<th>March</th>
<th>April</th>
<th>May</th>
<th>June</th>
<th>July</th>
<th>August</th>
<th>September</th>
</tr>
</thead>
<tbody>
<tr>
<td>Historical</td>
<td>-5.9</td>
<td>0.7</td>
<td>13.7</td>
<td>29.7</td>
<td>42.0</td>
<td>52.3</td>
<td>56.6</td>
<td>54.4</td>
<td>44.9</td>
</tr>
<tr>
<td>Case Study</td>
<td>6.4</td>
<td>8.2</td>
<td>27.9</td>
<td>32.8</td>
<td>43.6</td>
<td>52.7</td>
<td>60.7</td>
<td>52.0</td>
<td>41.6</td>
</tr>
<tr>
<td>Projected</td>
<td>4.6</td>
<td>9.9</td>
<td>21.6</td>
<td>35.5</td>
<td>47.3</td>
<td>58.1</td>
<td>59.7</td>
<td>61.8</td>
<td>51.8</td>
</tr>
</tbody>
</table>

Total Precipitation
Trend comparison to 2012 drought data

<table>
<thead>
<tr>
<th></th>
<th>January</th>
<th>February</th>
<th>March</th>
<th>April</th>
<th>May</th>
<th>June</th>
<th>July</th>
<th>August</th>
<th>September</th>
</tr>
</thead>
<tbody>
<tr>
<td>Historical</td>
<td>0.7</td>
<td>0.5</td>
<td>0.9</td>
<td>1.6</td>
<td>2.7</td>
<td>4.1</td>
<td>3.4</td>
<td>3.1</td>
<td>2.8</td>
</tr>
<tr>
<td>Case Study</td>
<td>0.5</td>
<td>0.6</td>
<td>1.7</td>
<td>1.7</td>
<td>2.5</td>
<td>3.2</td>
<td>2.8</td>
<td>2.0</td>
<td>0.3</td>
</tr>
<tr>
<td>Projected</td>
<td>0.9</td>
<td>0.7</td>
<td>1.0</td>
<td>1.6</td>
<td>2.7</td>
<td>4.9</td>
<td>3.6</td>
<td>3.4</td>
<td>2.5</td>
</tr>
</tbody>
</table>
CLIMATE DATA EXPERTS expect that future climate conditions across the Midwest will continue to change and affect our environment, economy, and public health. Such conditions are projected to lead to a higher frequency of late growing season drought conditions, elevated winter temperatures with reduced snowpack, prolonged high heat days, and extended periods of low rainfall. Similar conditions in the past likely contributed to the 2012 drought disaster. While climate experts expect hotter, longer dry spells in the future, they also anticipate that these conditions will be punctuated with more frequent episodes of heavy rainfall. These combined too-wet and too-dry conditions were observed during the summer of 2012, when flood and drought disasters co-existed in Minnesota with diverse and dire consequences for impacted communities. Current climate projection data are available as monthly averages, which obscure potential extremes. Thus, it is important to track climate research and expert consensus on future climate trends in order to critically assess and apply projection data.

CLIMATE DATA IS A CRITICAL TOOL in planning for resilient communities into the future. Assessing threats from climate change and planning effective mitigation and response strategies is a key element for emergency managers and other planners to reduce future risk. It is crucial to understand the potential impacts of climate change and the associated priorities and vulnerabilities of communities, including population, the environment, critical infrastructure, and more. However, vulnerability is a nuanced concept and most effective as an indicator of risk when planners seek to understand and address vulnerability as close to the individual level as possible and in association with a specific hazard.

For example, in HSEM Region 3, population projections show a slight decrease in children but a substantial increase in seniors. Older people may be more at-risk for respiratory complications during dry, dusty periods, or have limited access to transportation if evacuation is necessary. Considering the impacts of climate change to vulnerable populations is just one example of how to prioritize mitigation and response planning.

CLIMATE PROJECTION DATA continues to improve and should be considered as a priority to advance for Minnesota. Currently, global climate models that produce climate projection data for the Midwest are more accurate at simulating future temperature changes than they are for precipitation. However, the accuracy and resolution of these models are advancing rapidly as are their ability to model the future prevalence in short-duration, high-intensity localized heavy rainfall events.

Minnesota would benefit from a statewide high-quality climate projection dataset that is derived using the climate and environment features unique to our state, similar to datasets developed for other states. Meanwhile, data from national resources, like the U.S. Geological Survey (USGS) and National Oceanic and Atmospheric Administration (NOAA), can still provide a powerful input to regional scenario-planning efforts by allowing planners, managers, and analysts a means of “unpacking” general climate change predictions for the Midwest by looking at potential monthly fluctuations in coarse precipitation and temperature measures for Minnesota and its counties.
NEXT STEPS: MINIMIZE RISK & BUILD RESILIENCE

Prepare today for tomorrow’s climate hazards. Emergency managers, planners, elected officials, and the public play a critical role in creating safe and healthy communities, especially in the face of extreme weather events. There are steps you can take to minimize local risk and build more resilient communities:

**BRING EVERYONE TO THE TABLE:** Build an inclusive yet nimble team to collectively identify climate hazards and potential impacts. Be sure to include members of the community; local department professionals responsible for built, natural, and health resources; planning commissioners; faith-based and cultural organizations; research centers; and commercial organizations. Including diverse perspectives throughout your process will help support more equitable planning efforts that best leverage cross-functional resources.

**INCORPORATE CLIMATE INTO PLANNING:** Incorporate climate projection data into planning efforts, such as exercise scenarios and long-range planning, to comprehensively identify future climate hazards and potential cascading effects. Explore how these interact with non-climate hazards in the community, such as aging infrastructure, to understand potential exposure to multiple threats and prioritize actions that build the community’s capacity to respond.

**CHAMPION CLIMATE & HEALTH:** Be a champion for climate and health data. Seek opportunities to learn about these data and incorporate it in your work on an iterative basis. Support its application in professional networks and articulate the need to fund dynamically downscaled climate projection datasets for Minnesota. Climate data is a critical multi-discipline tool in proactively planning for resilient communities.

RESOURCES & REFERENCES

**TOOLS & DATA**

- **Climate at a Glance: National Climatic Data Center**, National Oceanic and Atmospheric Administration
  Website: [www.ncdc.noaa.gov/cag/](http://www.ncdc.noaa.gov/cag/)

- **Midwest Drought Monitor**, United States Drought Monitor

- **Minnesota Climate and Health Profile Report (PDF)**, Minnesota Department of Health
  Website: [http://www.health.state.mn.us/divs/climatechange/docs/mnprofile2015.pdf](http://www.health.state.mn.us/divs/climatechange/docs/mnprofile2015.pdf)

- **Minnesota Climate Change Vulnerability Assessment (PDF)**, Minnesota Department of Health
  Website: [http://www.health.state.mn.us/divs/climatechange/docs/mnclimvulnreport.pdf](http://www.health.state.mn.us/divs/climatechange/docs/mnclimvulnreport.pdf)

- **Minnesota Population Projection Data**, Minnesota State Demographic Center

- **National Climate Change Viewer**, United States Geological Survey
  Website: [www2.usgs.gov/climate_landuse/clu_rd/nccv/viewer.asp](http://www2.usgs.gov/climate_landuse/clu_rd/nccv/viewer.asp)
RESOURCES & REFERENCES

KNOWLEDGE & CAPACITY

• **Climate Change and Minnesota**, Minnesota Department of Natural Resources
  Source of information on climate change trends and impacts for Minnesota, with an emphasis on natural resources.
  https://www.dnr.state.mn.us/climate/climate_change_info/index.html

• **Drought in Minnesota**, Minnesota Department of Natural Resources
  Comprehensive catalog of drought information.
  https://www.dnr.state.mn.us/climate/drought/index.html

• **Five Steps Toward Enhancing Climate Resilience**, Emily Wasley, DomesticPreparedness.com
  Practical action steps to help emergency managers build a path to enhance their climate resilience.
  https://www.domesticpreparedness.com/resilience/five-steps-toward-enhancing-climate-resilience/

• **Preparing for the Health Effects of Drought (PDF)**, Centers for Disease Control and Prevention
  A resource guide for including public health in drought preparedness and response.

• **U.S. Climate Resilience Toolkit**, United States Global Change Research Program
  Information and tools to help communities adapt to climate change, featuring real-world case studies.
  https://toolkit.climate.gov/

• **U.S. Drought Portal**, National Integrated Drought Information System
  Source of data, research, and guidance related to understanding, preparing for, and responding to drought.
  https://www.drought.gov/drought/

REFERENCES

• Fuchs, B., Wood, D., & Ebbeka, D, 2015. *From Too Much to Too Little: How the central U.S. drought of 2012 evolved out of one of the most devastating floods on record in 2011*. Drought Mitigation Center Faculty Publications.
  http://digitalcommons.unl.edu/droughtfacpub/118/

  https://www.mprnews.org/story/2012/12/19/environment/residential-wells-run-dry

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*Front cover photo: Hardened Soil (Jackson Forderer for MPR, 2012)*

**Minnesota Department of Health**
Climate & Health Program
health.climatechange@state.mn.us
651-201-4899
www.health.state.mn.us/divs/climatechange/