Guidance for Mitigating COVID-19 at Higher Education Institutions

5/28/2021

This guidance offers recommendations to prevent COVID-19 transmission for Institutes of Higher Education during the COVID-19 pandemic. In addition, all businesses and places of public accommodation (“businesses”)—defined by Executive Order 21-11, as amended by Executive Order 21-21 and EO 21-23 (“EO”)—must continue to comply with the Stay Safe Guidance for All Businesses (staysafe.mn.gov/industry-guidance/all-businesses.jsp) through June 30, 2021 or until 70% of Minnesotans aged 16+ receive at least one dose of a COVID-19 vaccine, whichever is earlier.

This document is an outline of considerations that any institution of higher education can use during the COVID-19 pandemic in developing plans for campus learning. It is meant to be flexible so that each institution can tailor their actions in a way that best suits their capacity and campus. The level of mitigation efforts needed on campus will heavily depend on the levels of vaccine coverage on campus. Institutions should discuss ways they can monitor the overall vaccine trends on campus so they can adjust mitigation measures accordingly.

In developing these considerations, the Minnesota Department of Health (MDH) reviewed the Centers for Disease Control and Prevention (CDC) Guidance for Higher Education, the American College Health Association, recommendations from the MDH Higher Education workgroups, composed of representatives from colleges and universities across Minnesota, and the collective experience of navigating COVID-19 this past year.

Institutions should develop plans that outline communication strategies, actions, and activities that support a safe campus culture; address campus activities during the summer; prepare institutions for the fall term when on-campus traffic may be at its height; and maintain COVID-19 testing resources, contract tracing efforts, and the ability to respond to a surge on campus.

For additional resources related to higher education institutions, refer to Institutes of Higher Education (IHE): COVID-19 (www.health.state.mn.us/diseases/coronavirus/schools/ihe.html).

Requirements for Institutes of Higher Education

All businesses and places of public accommodation (“businesses”)—defined by Executive Order 21-11, as amended by Executive Order 21-21 and EO 21-23 (“EO”)—must continue to comply with the Stay Safe Universal Guidance for All Businesses and Entities (staysafe.mn.gov/assets/covid19-universal-guidance-for-all-businesses-and-entities_tcm1152-480317.pdf) through June 30, 2021 or until 70% of Minnesotans aged 16+ receive at least one dose of a COVID-19 vaccine, whichever is earlier. This guidance requires institutions to address:

- Health screenings
- Isolation and quarantine for workers
- Hand hygiene practices
- Cleaning and disinfecting
- Facility, utility, and ventilation operations

Additional recommendations and considerations

Promote vaccine and follow key strategies to prevent COVID-19 transmission

Vaccination is one of the best things anyone can do to prevent getting or spreading COVID-19. Visit COVID-19 Vaccine (www.health.state.mn.us/diseases/coronavirus/vaccine/index.html).

- For those not vaccinated:
  - Continue to wear a face covering when around others.
    - Note: There is no longer a statewide requirement to wear face coverings in most settings. However, other federal, state, and/or local laws may require face coverings in some settings, and businesses may set their own requirements. In addition, those who are not vaccinated still risk getting and spreading COVID-19, so unvaccinated people are strongly encouraged to continue to wear face coverings even when not required to protect themselves and others.
  - Continue to maintain at least 6 feet of physical distance from other households, as much as possible.
- Vaccinated or not vaccinated, MDH strongly recommends that everyone:
  - Wash their hands often.
  - Follow guidance on staying home (quarantine) if they were exposed to someone who has COVID-19. People who are fully vaccinated may not need to quarantine in many situations. Quarantine Guidance for COVID-19 (www.health.state.mn.us/diseases/coronavirus/quarguide.pdf) for more details.
• Stay home if they are sick. Visit If You Are Sick: COVID-19 (www.health.state.mn.us/diseases/coronavirus/sick.html).

• Follow testing recommendations for when they travel, have COVID-19 symptoms, or are exposed to COVID-19. Visit COVID-19 Testing (www.health.state.mn.us/diseases/coronavirus/testsites/index.html) for information about who should get tested and how to get a test.

• Wear a face covering when recommended by MDH or CDC. MDH only recommends face coverings for vaccinated people in a few situations. For example, people who have a serious illness (e.g., those who are immunocompromised) may get less protection from the vaccine and may want to consider wearing a face covering or consulting with a doctor for specific recommendations. For more information about face covering recommendations, visit Face Covering Requirements and Recommendations (www.health.state.mn.us/diseases/coronavirus/facecover.html).

Recommendations for campus operations that minimize transmission

• To the extent possible, assess the level of vaccine coverage on campus and implement complementary mitigation efforts as needed.

• Institutions with lower or unknown levels of vaccine coverage should consider having extra spacing between people when bringing groups or classes together; consider between 3 and 6 feet depending on the space.

• Consider institution-level requirements or recommendations on face coverings, especially when vaccination rates of the staff and student population are either low or unknown. Institutions might consider:
  • Recommending or requiring face coverings for areas on campus prone to crowding. Examples include, but are not limited to, indoor environments such as dorms, or other environments with crowds and congestion.

• Promote a culture of face covering acceptance for those who have not been vaccinated and for those who choose to wear masks even after fully vaccinated.

• Maintain protocols to quickly identify sick students, faculty, or staff.
  • Encourage students, faculty, and staff to stay home when sick; consider sick and leave policies that support flexibility to academic programing and work when necessary.
  • Consider encouraging daily symptom screening of students, faculty, or staff. This can be achieved many different ways, from symptom screening apps to signs that people see daily and are posted throughout campus.
    • For example, have symptom check signs at key entry points such as when entering a classroom, libraries, dining halls, residence halls, recreation centers, athletic venues, and student unions.

• Encourage students, staff, and faculty to review MDH and CDC guidance for travel when planning to leave campus for the year, arrive for summer or fall term, attending study abroad programs, or take academic or personal breaks.
  • Protect Yourself & Others: Traveling (www.health.state.mn.us/diseases/coronavirus/prevention.html#travel)
• Provide accommodations for higher risk and vulnerable populations. Visit CDC: People at Increased Risk (www.cdc.gov/coronavirus/2019-ncov/need-extra-precautions/index.html). Employers must provide reasonable accommodations as required under existing federal and state law.

Support phased-in approaches to returning to campus
• Consider a phased or staggered approach when bringing students, faculty, and staff back to campus to minimize opportunities for congestion.
• Consider smaller activities or events at beginning of the term, during welcome week activities, or orientation events.
  ▪ Consider this for at least the first two weeks of students returning to campus.
• Encourage activities to be held outside as much as possible.
• Promote activities or events that can be held with smaller groups of people.
• Keep prospective student tours to smaller groups and outside as much as possible.

Review strategies for classrooms, gyms, dining halls, common areas, and other similar environments on campus
• In environments where students, staff, and faculty will have designated areas to sit or be stationed, institutions are encouraged to maintain an environment where some extra spacing between people can be maintained, especially prior to and for the first couple of weeks of bringing the campus fully together.
  ▪ As an example, institutions could consider 3 feet social distancing in classrooms, or 6 feet social distancing in gyms; especially if institutions are unsure of the vaccination levels on campus.
• For common areas consider spacing moveable furniture to minimize crowding and congestion in common or seating areas where possible.
  ▪ As an example, consider continued arrangement of chairs, tables, and furniture to support at least 6 feet between groups of people.
• In general, MDH does not recommend complete closure of common areas as students will likely still gather in other areas. These gathering spots may be in smaller rooms or areas that would promote transmission potential.

Implement housing plans that support reduced risks of transmission
• Consider having enough space for heads to be at least 6 feet apart in shared dorm rooms.
For institutions that have lower vaccination rates, consider reducing capacity in dorms or dorm rooms to reduce overall number of students in the building and congestion.

Encourage students in residence halls to get vaccinated by having vaccination events as a way to allow for more activities.

**Maintain testing plans for suspect COVID-19 cases**

- Testing access is crucial to preventing COVID-19 transmission in higher education institutions. Without the ability to refer students, faculty, or staff to testing for COVID-19, there may be missed opportunities to quickly identify COVID-19 on your campus.
- Consider promoting this link to where people can find COVID-19 testing: Find Testing Locations (mn.gov/covid19/get-tested/testing-locations/index.jsp).
- Institutes of Higher Education should also:
  - Have the capacity to test close contacts per recommendations and guidance by CDC and MDH: Close Contacts and Tracing: COVID-19 (www.health.state.mn.us/diseases/coronavirus/close.html).
  - Consider strategies for broader testing when there is a surge on campus.

**Testing strategies**

- Continue to encourage close contacts of a case of COVID-19 to be tested regardless of whether or not symptoms are present. In general, close contacts that are fully vaccinated and asymptomatic do not need to be tested.
- MDH may recommend broader testing, if there is ongoing transmission in a group or dorm setting. Please reach out to MDH or local public health in these situations.
- If a campus sees a cluster of three or more cases in a short time span, consider wider testing using the following criteria:
  - Are cases close in time together, or spread out over several weeks?
  - Are new cases traceable to previous cases, or is the source unknown?
- MDH or local public health may recommend any of the following testing strategies depending on the relationship between cases. These may include testing broadly on a floor, a residence hall, or a team, club, class, or activity.
- Broader campus or community testing may be warranted if a campus continues to see an increase in cases and other control measures are not preventing further transmission.

**Maintain contact tracing, isolation, and quarantine processes**

- Information specific to higher education and contact tracing can be found at Guidance for COVID-19 Cases and Outbreaks in Higher Education (www.health.state.mn.us/diseases/coronavirus/schools/ihecases.pdf).
- Information specific to higher education and isolation and quarantine can be found at Isolation and Quarantine Quick Reference Guidance for Higher Education (www.health.state.mn.us/diseases/coronavirus/schools/iheisolation.pdf).
Consider having isolation and quarantine accommodations for between 1% and 2.5% of the population who lives on campus; or half of what you had had at your peak during the 2020-2021 academic year. We expect that as vaccination rates increase, the need for isolation and quarantine space will decrease.

Continue to report cases and clusters of cases to the Minnesota Department of Health by emailing the Higher Education team at Health.HigherEd.COVID19@state.mn.us or by filling out our Higher Ed form at COVID-19 College and University Case Reporting (redcap.health.state.mn.us/redcap/surveys/?s=KWF3TMAX7E).

Monitor disease trends on campus and in your area to adjust mitigation levels as needed:


Higher education resources


- American College Health Association (ACHA) Guidelines: Considerations for Reopening Institutions of Higher Education for the Fall Semester 2021 (www.acha.org/documents/resources/guidelines/ACHA_Considerations_for_Reopening_IHEs_for_Fall_2021_5.25.21.pdf)


- National Intramural-Recreational Sports Association’s Updates: Coronavirus Updates & Resources for Campus Recreation (nirsa.net/nirsa/covid19/)

- MDH has staff focused on higher education institutions with regular communication shared out, including periodic calls and notes. To be added to the invitation list for such calls and the materials, email health.HigherEd.Covid19@state.mn.us.